

# Health Care Cost Drivers

Kate Bundorf, PhD, MBA, MPH  
Associate Professor of Health Policy  
Stanford School of Medicine

California Assembly Committee on Health  
Health Care Affordability: How to Control  
Costs in California

October 27, 2020

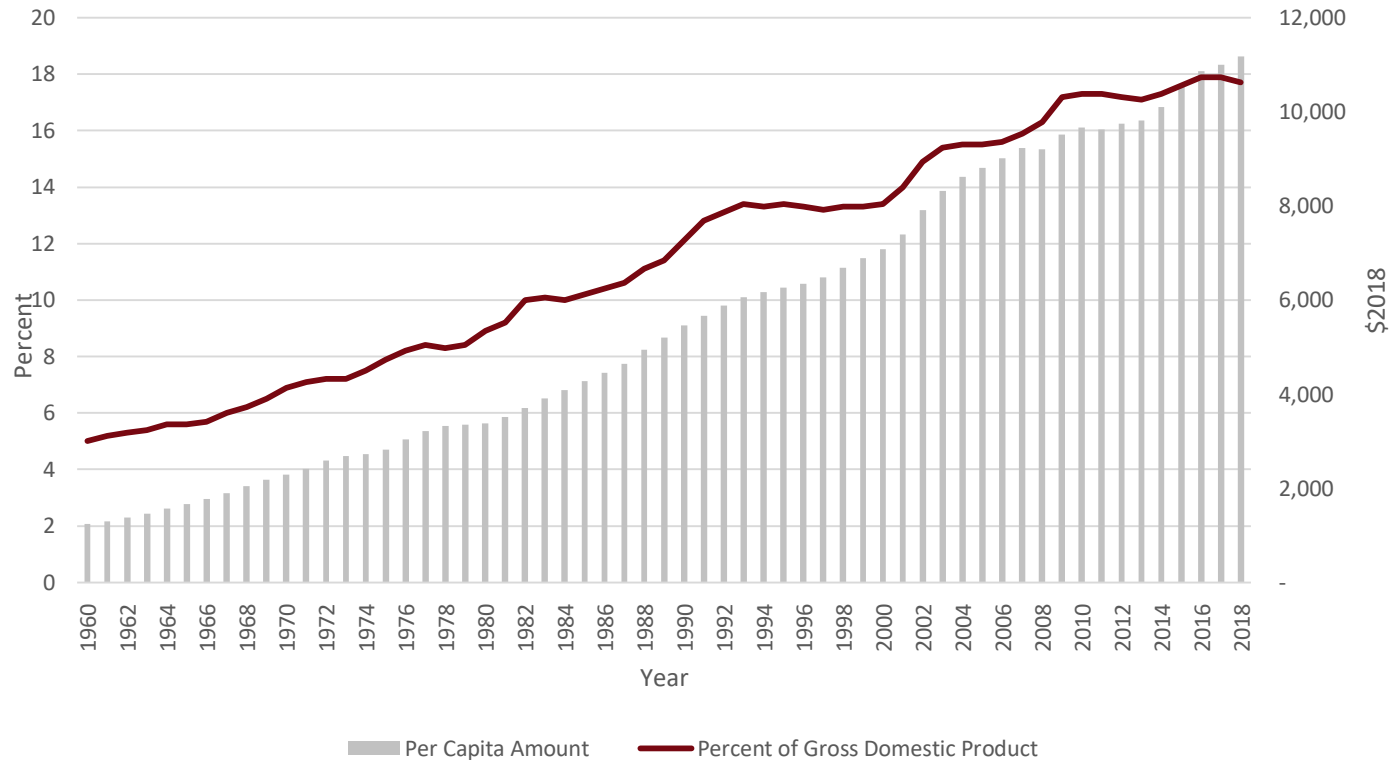
# U.S. Health Care Spending in 2018

---

- \$3.6 trillion
- 17.7% of Gross Domestic Product
- \$11,172 per person

Source: Centers for Medicare & Medicaid Services, NHE Summary, including share of GDP, CY 1960-2018.

# National Health Expenditures: 1960-2018



Source: Centers for Medicare & Medicaid Services, NHE Summary, including share of GDP, CY 1960-2018.

# Two Problems

---

- Value
  - Does the benefit we gain from health care exceed the cost of producing those services?
  - Lots of evidence of providing “low-value” care and not providing “high-value” care in the U.S. health care system.
- Affordability
  - Our current health care system is simply not affordable for many people in the U.S.

# What is Value?

---

	Not Effective	Effective
Cheap	Low Value  Example: Annual exam for healthy people	High Value  Example: Fecal-based screening test for colon cancer
Expensive	Low Value  Example: -Percutaneous coronary intervention (PCI) for people with stable coronary artery disease	High Value (?)  Example: Sovaldi and Harvoni, new drugs for the treatment of hepatitis C

# What Drives Growth in Health Care Spending?

*Table 1. Estimated Contributions of Selected Factors to Growth in Real Health Care Spending Per Capita, 1940–1990*

Drivers of Cost Trend	Studies Estimating Contributions of Selected Drivers		
	Smith, Heffler and Freeland (2000)	Cutler (1995)	Newhouse (1992)
* Aging of the Population	2%	2%	2% <sup>a</sup>
Changes in Third-Party Payment	10	13	10 <sup>b</sup>
Personal Income Growth	11–18	5	<23
* Prices in the Health Care Sector	11–22	19	*
Administrative Costs	3–10	13	*
Defensive Medicine and Supplier-Induced Demand	0	*	0
Technology-Related Changes in Medical Practice	38–62	49	>65

Notes: Amounts in the table represent the estimated percentage share of long-term growth that each factor accounts for.

\* = not estimated.

<sup>a</sup> Represents data for 1950–1987

<sup>b</sup> Represents data for 1950–1980.

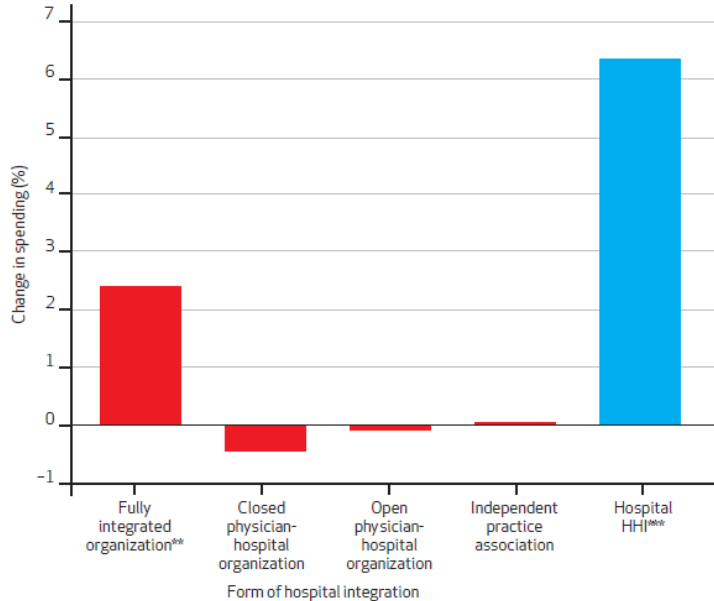
Source: Congressional Budget Office, 2008 (17) based on Smith (79), Cutler (19) and Newhouse (59)

Source: Ginsburg, “High and rising health care costs: Demystifying U.S. health care spending” Research Synthesis Report No. 16, October 2008. Robert Wood Johnson Foundation

# Market Consolidation and Hospital Spending

EXHIBIT 3

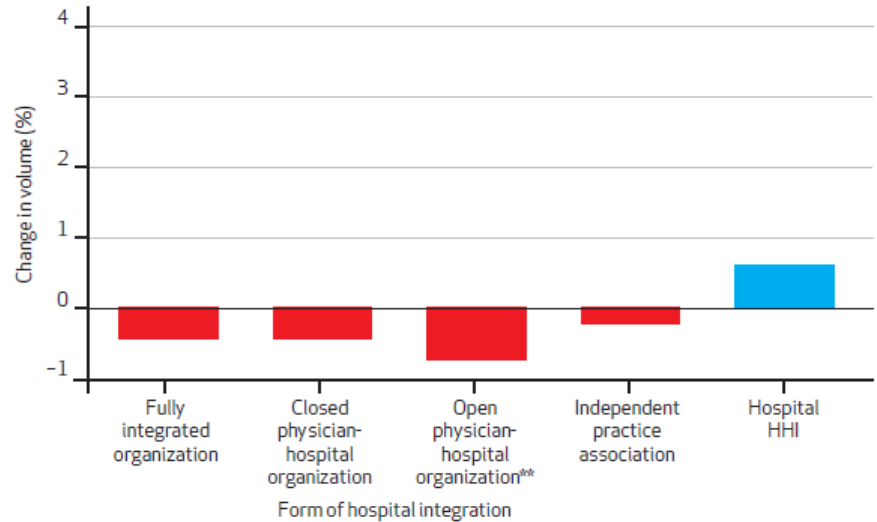
Effect Of Hospital Integration And Market Competitiveness On Hospital Spending



**SOURCE** Authors' analysis of American Hospital Association, Medicare, and Truven Analytics Market-Scan data. **NOTES** The bars represent the estimated effect on hospital spending associated with a one-standard-deviation increase in market share of each of the four forms of vertical integration. County and year fixed effects and the hospital market and county characteristics listed in Appendix Table 1 (see Note 19 in text) were held constant. Selected parameter estimates and standard errors from the regressions underlying the exhibit are available in Appendix Table 2. HHI is Herfindahl-Hirschman index, which is a measure of market competitiveness. \*\* $p < 0.05$  \*\*\* $p < 0.01$

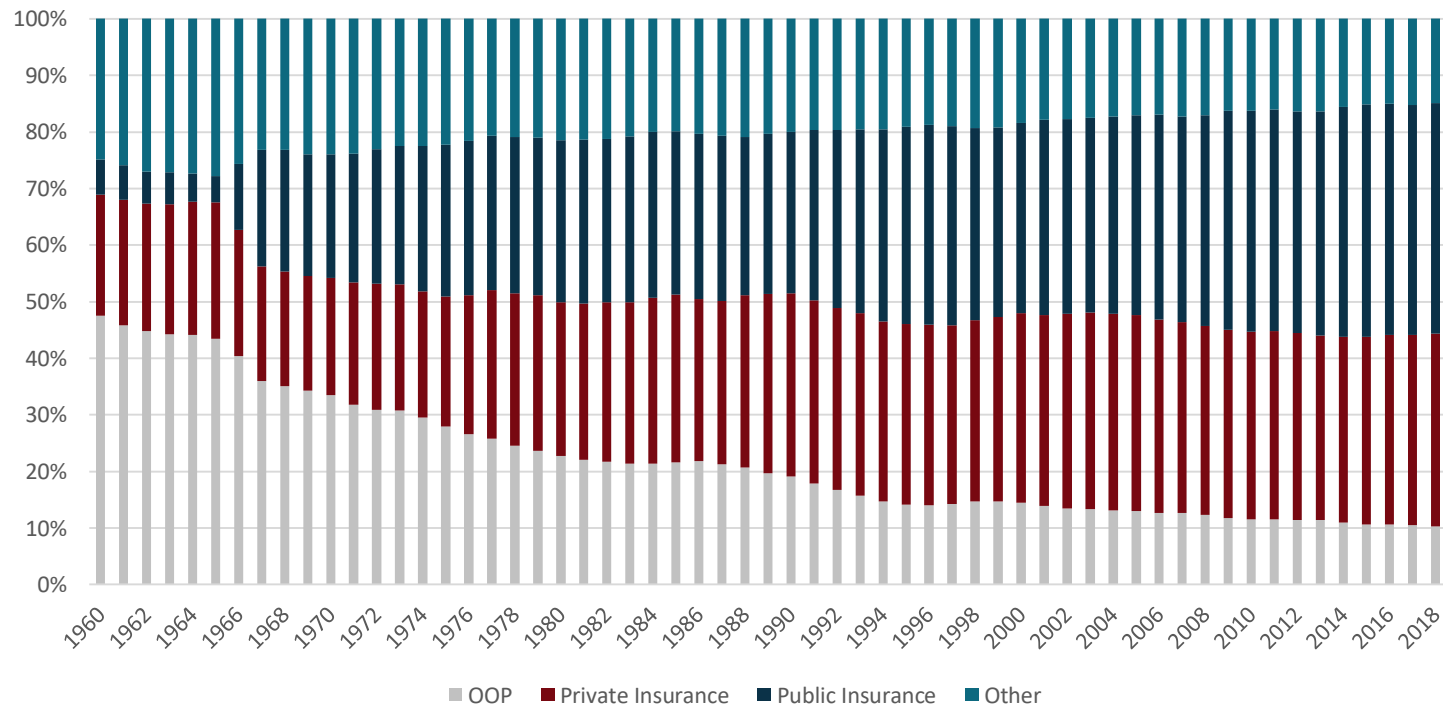
EXHIBIT 4

Effect Of Hospital Integration And Market Competitiveness On Hospital Volume



**SOURCE** Authors' analysis of American Hospital Association, Medicare, and Truven Analytics Market-Scan data. **NOTES** The bars represent the estimated effect on hospital volume associated with a one-standard-deviation increase in market share of each of the four forms of vertical integration. County and year fixed effects and the hospital market and county characteristics listed in Appendix Table 1 (see Note 19 in text) were held constant. Selected parameter estimates and standard errors from the regressions underlying the exhibit are available in Appendix Table 2. HHI is Herfindahl-Hirschman index, which is a measure of market competitiveness. \*\* $p < 0.05$

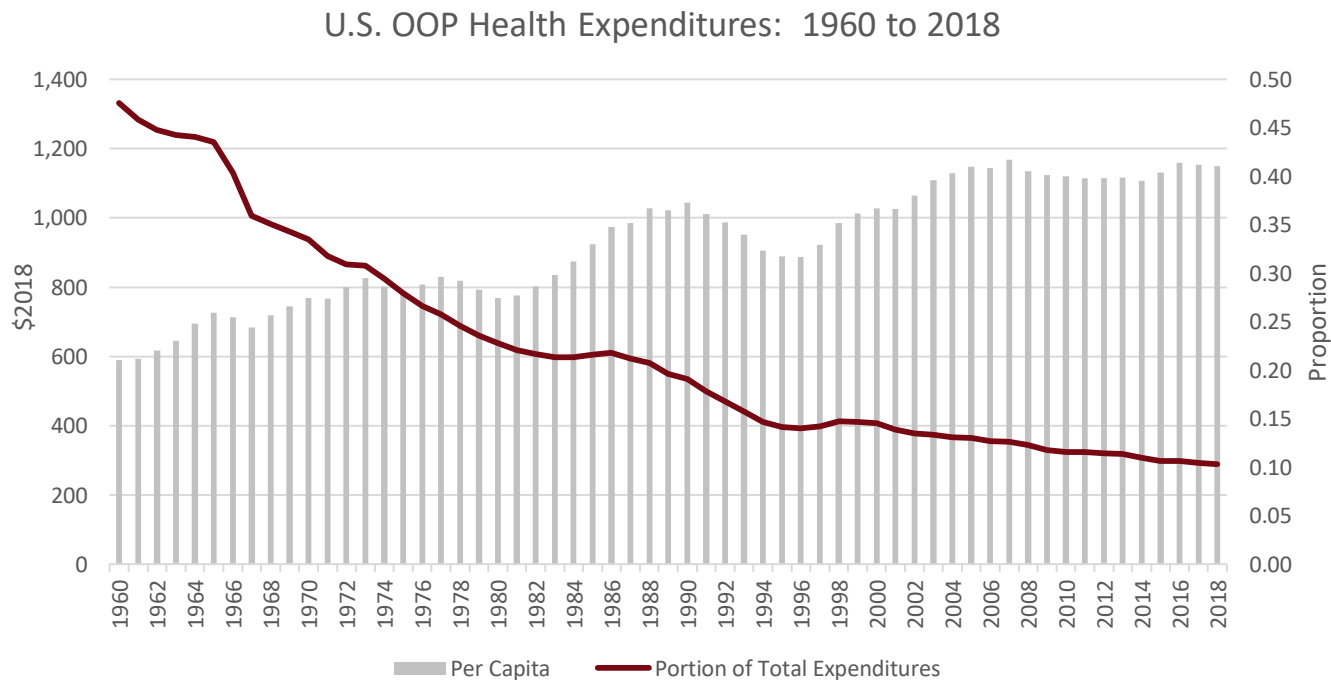
# Distribution of National Health Expenditures by Funding Source: 1960-2018



Source: Centers for Medicare & Medicaid Services, National Health Expenditures by type of service and source of funds, CY 1960-2018.

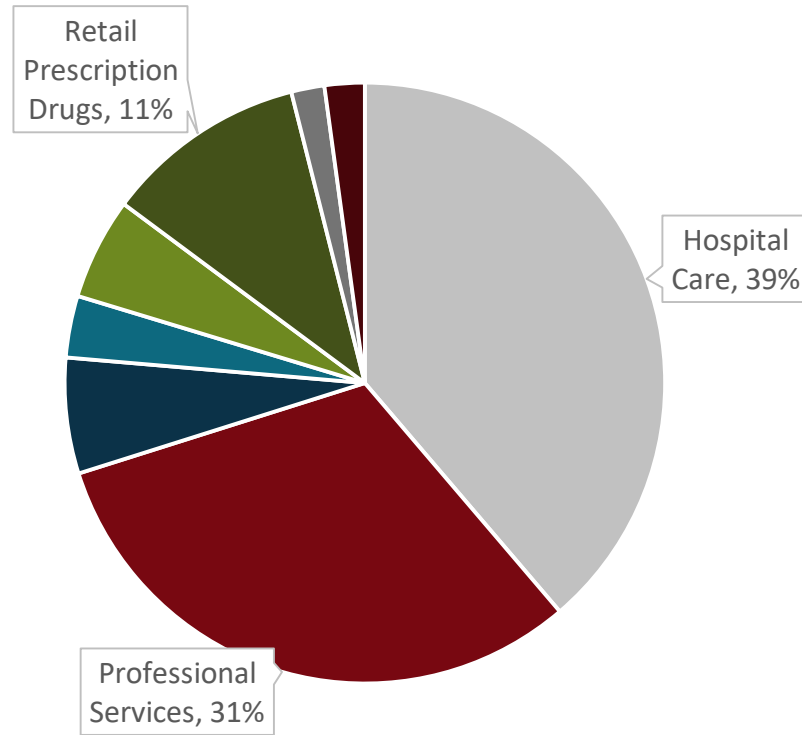


# Trends in Out-of-Pocket Spending: 1960-2018



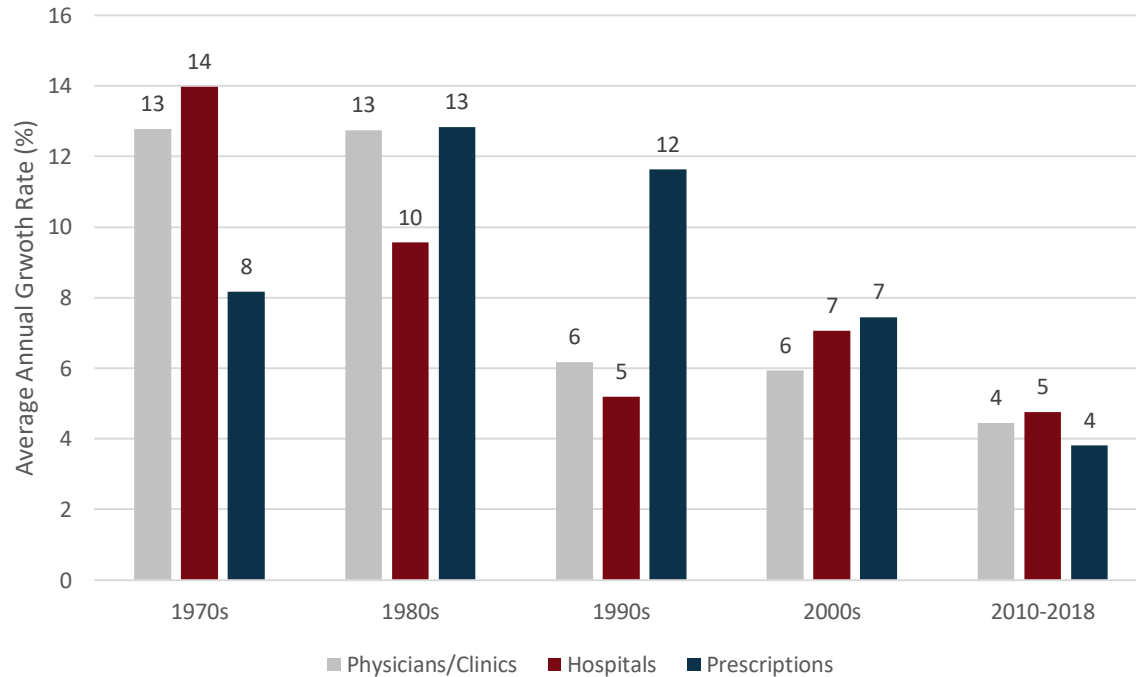
Source: Centers for Medicare & Medicaid Services, National Health Expenditures by type of service and source of funds, CY 1960-2018.

# Distribution of Spending by Sector: 2018



Source: Author's figure based on data from Hartman et al. (2020), "National Health Care Spending in 2018: Growth Driven by Accelerations in Medicare Private Insurance Spending", *Health Affairs*, 39:1.

# Average Annual Growth Rate by Sector

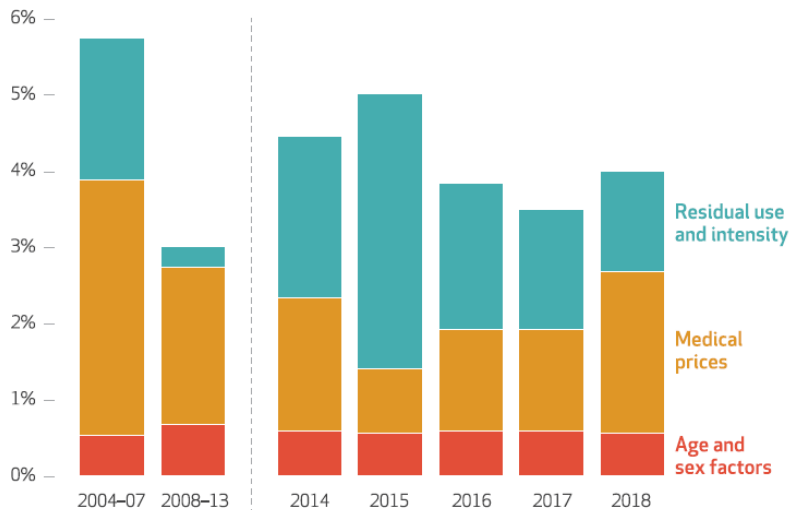


Source: Peterson-KFF Health System Tracker, “How has U.S. spending on healthcare changed over time?”, December 2019

# The Roles of Price and Quantity in Spending Growth

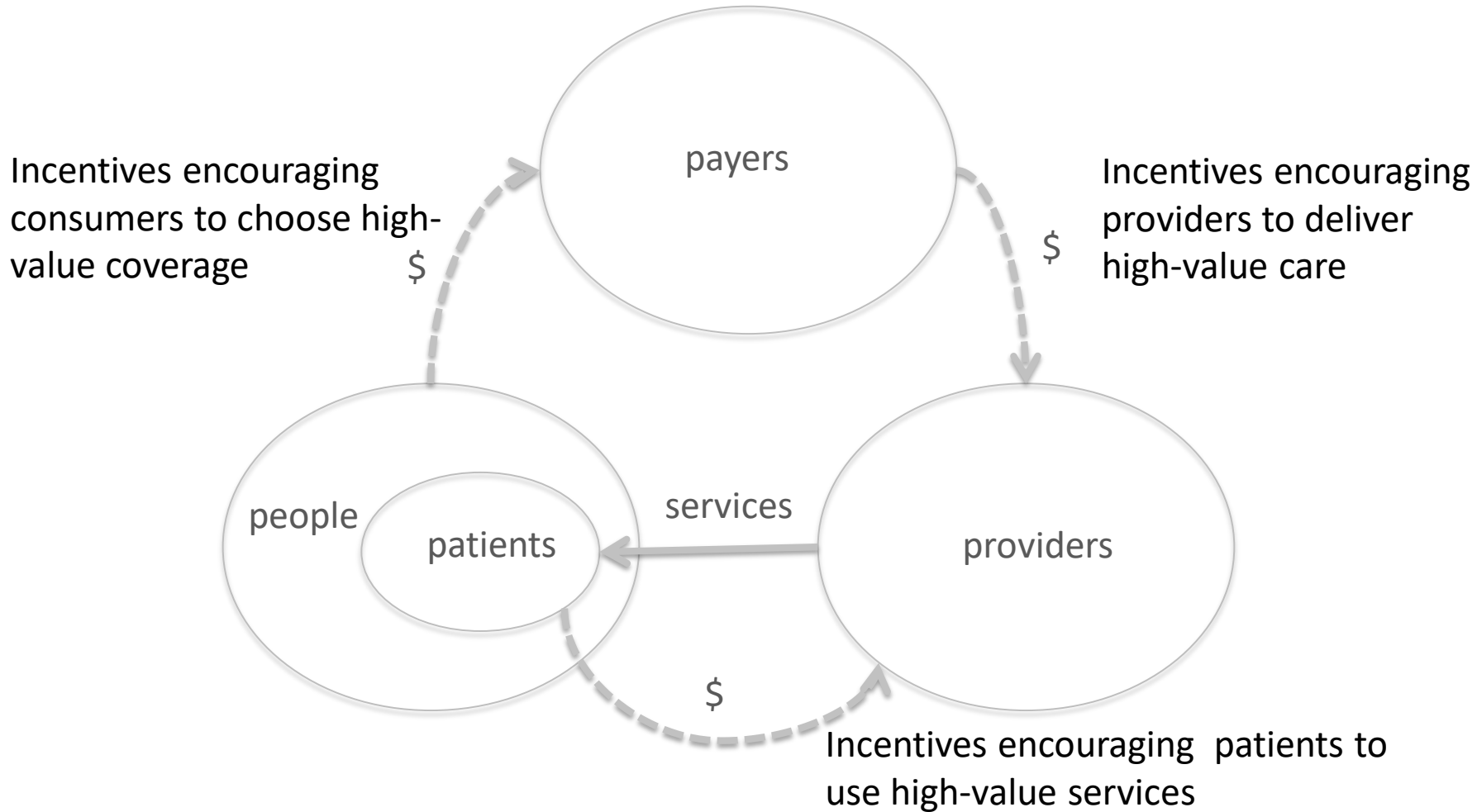
EXHIBIT 3

Factors accounting for growth in per capita national health expenditures (NHE), selected calendar years 2004-18



**SOURCE** Centers for Medicare and Medicaid Services, Office of the Actuary, National Health Statistics Group. **NOTES** Medical price growth, which includes economywide and excess medical-specific price growth (or changes in medical-specific prices in excess of economywide inflation), is calculated using the chain-weighted NHE price deflator. "Residual use and intensity" is calculated by removing the effects of population, age and sex factors, and price growth from the nominal expenditure level.

Source: Hartman et al., "National Health Care Spending in 2018: Growth Driven by Accelerations in Medicare and Private Insurance Spending", Health Affairs, January 2020.



# Implications for Policy Development

- Policy Goals:
  - Incentivize high-value care; dis-incentivize low-value care.
  - Ensure that high-value services are affordable to consumers.
- Moving toward value requires changing incentives facing insurers, providers and/or consumers.
  - Rising market concentration is a barrier to making these types of changes.
- Subsidies to make health care affordable should support the goal of promoting high-value care.